# Development Impact Fee Program

Ordinance – First Reading

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#### AGENDA

- 1. Objective
- 2. Development Impact Fee Overview
- 3. Maximum Allowable Fees by Land Use Category
- 4. Maximum Allowable & Staff Recommended Fee Levels
- 5. Repeal of Current Park Dedication and In-Lieu Fees
- 6. Ordinance & Resolution Overview
- 7. Next Steps
- 8. Tonight's Actions
- 9. Questions



#### OBJECTIVE

•Hold Public Hearing, Waive First Reading and Introduce an Ordinance Adding Chapter 12.260 to Title 12 (Zoning) of the San Bruno Municipal Code Establishing Development Impact Fees



### DEVELOPMENT IMPACT FEE OVERVIEW

- What is a DIF? A one time fee on new development to pay for new infrastructure improvements required to serve growth.
- What are DIF revenues used for? To pay for public facilities and infrastructure needed to accommodate growth in the City.
- Who will pay the DIF? Developers pay at the time of permit issuance.
- How much are the fees? Set by City Council, subject to "nexus" calculations stipulated by State law (*Mitigation Fee Act*: Government Code Section 66000).
- Will the DIF authorize new projects? No, it is financing mechanism (and not subject to CEQA). All projects still require planning entitlements



### KEY "RULES" FOR IMPACT FEES

- Fees can only fund capital costs
  - Fees cannot fund ongoing or O&M costs
- Fees <u>cannot</u> fund existing deficiencies
  - Fee can only fund new development's "fair share" of total project cost, based on a rational "nexus" test.
- Requires City Council (not voter) approval pursuant to a "Nexus Study" that identifies
  - Purpose and use of Fee
  - Relationship between the need for identified facilities and new development
  - Proportionality between costs of identified facilities attributable to growth and fee levels
- Nexus study should be updated every ~5 years



### **ECONOMIC CONSIDERATIONS**

- Impact fees add to the cost of new construction and thus can affect the feasibility of new development.
- Insofar as fees fund necessary infrastructure and improve quality of life, they also "create value".
- Fees, like other costs, do not directly influence real estate prices --market forces determine prices.
- Most cities in the Bay Area have an approved impact fee program.



### FEE PROGRAM CAPITAL FACILITIES

| Community<br>Facilities  | Public Safety  | General Gov.   | Transportation  | Utilities   |
|--|--|--|---|---|
| <ul><li>Library</li><li>Parks</li><li>Corp. yard</li><li>Other park facilities</li></ul> | <ul> <li>Vehicles</li> <li>Evidence room upgrades</li> <li>Tech. upgrades</li> <li>Fire stations</li> <li>#51 and #52</li> </ul> | <ul> <li>Emergency     Operations     Center</li> <li>Vehicles</li> <li>Corp yard</li> <li>Tech. Hardware</li> </ul> | <ul> <li>Intersection Improvements</li> <li>Parking Garage</li> <li>Pedestrian over- crossing</li> <li>Scott St. Grade separation</li> <li>San Mateo Ave streetscape</li> </ul> | <ul><li>Water</li><li>Storm</li><li>Cable</li></ul> |

Sewer facilities were evaluated but ultimately excluded due to nexus considerations and secured funding from other sources.



# MAXIMUM ALLOWABLE FEES BY LAND USE CATEGORY

| Land Use                | Community       | Public<br>Safety | General<br>Gov't | Trans-<br>portation | Utilities | Total    |
|-------------------------|-----------------|------------------|------------------|---------------------|-----------|----------|
| Residential (per Unit)  |                 |                  |                  |                     |           |          |
| Single Family           | \$21,096        | \$1,566          | \$2,216          | \$4,615             | \$3,035   | \$32,528 |
| Multi-Family            | \$14,479        | \$1,144          | \$1,521          | \$2,610             | \$2,083   | \$21,838 |
| Non-Residential (per S  | Sq.Ft. or Room) |                  |                  |                     |           |          |
| Office (per Sq.Ft.)     | \$8.63          | \$0.58           | \$0.93           | \$6.95              | \$1.72    | \$18.79  |
| Industrial (per Sq.Ft.) | \$4.31          | \$0.29           | \$0.47           | \$3.50              | \$1.37    | \$9.93   |
| Retail (per Sq.Ft.)     | \$6.47          | \$0.71           | \$0.70           | \$10.39             | \$12.42   | \$30.69  |
| Hotel (per Room)        | \$2,588         | \$174            | \$279            | \$2,797             | \$2,241   | \$8,079  |



# MAXIMUM ALLOWABLE & STAFF RECOMMENDED FEE LEVELS

| Category                  | Maximum<br>Allowable | Staff<br>Recommended | Recommended<br>as a % of<br>Maximum |
|---------------------------|----------------------|----------------------|-------------------------------------|
| Fee Amount                |                      |                      |                                     |
| Single Family (per unit)  | \$32,528             | \$23,783             | 73%                                 |
| Multi-Family (per unit) * | \$21,838             | \$21,838             | 100%                                |
| Office (per Sq. ft.)      | \$18.79              | \$18.79              | 100%                                |
| Industrial (per Sq. ft.)  | \$9.93               | \$7.89               | 79%                                 |
| Retail (per Sq. ft.)      | \$30.69              | \$26.43              | 86%                                 |
| Hotel (per room)          | \$8,079              | \$4,410              | 55%                                 |
| Fee Revenue               |                      |                      |                                     |
| High Estimate             | \$146,700,000        | \$141,400,000        | 96%                                 |
| Low Estimate              | \$135,700,000        | \$130,800,000        | 96%                                 |

<sup>\*</sup> An Accessory Dwelling Unit shall be subject to 50% of the fee for a Multi-Family Residental Dwelling Unit



## REPEAL OF CURRENT PARK DEDICATION & IN-LIEU FEE

- Repeal of the Current Park Dedication and In-Lieu Fees
- Proven to be challenging to calculate in the past
  - Only applied to ownership and not rental units
  - Significant burden for developers to meet
  - Community Facilities impact fee
    - Calculation methodology is more streamlined
    - Will fund parkland acquisition necessary to serve new development



### ORDINANCE & RESOLUTION OVERVIEW

- Fees due at building permit issuance
- Credit for redevelopment
- Annual AB1600 report
- Nexus study update



### ORDINANCE & RESOLUTION OVERVIEW

(CONTINUED)

- Appeals
- Annual inflation adjustment
- Development projects in the pipeline- Fees Waived Only If:
  - Development application deemed complete no later than May 1, 2019; AND
  - City and Developer enter into Development Agreement or negotiated contract on or before August 1, 2019.
- Reduction for accessory dwelling units (ADUs)
- Procedures (training, accounting, fee schedule, budget)



### NEXT STEPS

| Item   | Date      |
|--|-----------|
| City Council 1 <sup>st</sup> reading on Development Impact Fee Ordinance | 2/12/2019 |
| City Council 2 <sup>nd</sup> reading on Development Impact Fee Ordinance | 2/26/2019 |
| Effective Date of New Impact Fees  | 5/1/2019  |



### REQUEST TO CITY COUNCIL

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### Questions

